Message Text

CONFIDENTIAL POSS DUPE PAGE 01 STATE 196841 62 ORIGIN IO-14 INFO OCT-01 AF-10 ARA-16 EA-11 EUR-25 NEA-14 RSC-01 ISO-00 CIAE-00 DODE-00 PM-07 H-03 INR-11 L-03 NSAE-00 NSC-07 PA-04 PRS-01 SP-03 SS-20 USIA-15 OMB-01 ACDA-19 PCH-02 /188 R DRAFTED BY IO/UNP-CWSCHALLER:LCW APPROVED BY IO-AMB.BUFFUM IO/UNP-MR. KRIEBEL IO/UNP-JWKIMBALL EA/K-MR. RANARD EA - AMB. HABIB EA/RA-MISS MCNUTT NEA/RA-MR. SEARING EUR - MR. GOOTT AF/PPS-MR. WALKER ARA/RA-MR. MONSMA IO-AMB. BLAKE R 071636Z SEP 74 FM SECSTATE WASHDC TO ALL DIPLOMATIC POSTS INFO USINT ALGIERS AMEMBASSY BAMAKO AMEMBASSY BELGRADE AMEMBASSY BUCHAREST AMEMBASSY BUDAPEST AMEMBASSY BUJUMBURA AMEMBASSY CAIRO AMEMBASSY CONAKRY AMEMBASSY DAMASCUS AMEMBASSY DAR ES SALAAM AMEMBASSY KHARTOUM AMEMBASSY LOME AMEMBASSY LONDON AMEMBASSY LUSAKA CONFIDENTIAL CONFIDENTIAL

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AMEMBASSY MOGADISCIO AMEMBASSY MOSCOW USLO PEKING

AMEMBASSY PRAGUE

AMEMBASSY SANAA

AMEMBASSY SEOUL

AMEMBASSY SOFIA

AMEMBASSY TOKYO

AMEMBASSY THE HAGUE

AMEMBASSY TRIPOLI

AMEMBASSY TANANARIVE

AMEMBASSY VALLETTA

AMEMBASSY WARSAW

USMISSION NATO

USMISSION EC BRUSSELS

USMISSION GENEVA

USMISSION IAEA VIENNA

USMISSION BERLIN

USMISSION USUN NEW YORK

XMT USINT BAGHDAD

AMEMBASSY BANJUL

AMEMBASSY BERN

USMISSION OECD PARIS

AMEMBASSY SAIGON

AMEMBASSY SUVA VIA POUCH

AMEMBASSY TAIPEI

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E.O. 11652: GDS TAGS:UNGA, KS, KN

SUBJECT: KOREA AT 29TH UNGA

COLOMBO ALSO FOR MALDIVES, KUWAIT ALSO POUCH MUSCAT AND DOHA, NEW DELHI ALSO FOR BHUTAN, DAKAR POUCH BANJUL, AMEMB SUVA BY POUCH.

REF: (A) STATE 184584; (B) STATE 188959

1. SUMMARY: FOLLOWING SUPPLEMENTS INSTRUCTIONS ON KOREA OUTLINED REFTEL. WHILE WE AND OTHER FRIENDS OF SOUTH CONFIDENTIAL CONFIDENTIAL

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KOREA SAW NO REASON FOR DEBATE AND HOPED TO AVOID ONE, NORTH KOREA'S SUPPORTERS REQUESTED INSCRIPTION OF AN ITEM ON KOREA AUGUST 16. THUS ON SEPTEMBER 3 WE REQUESTED INSCRIPTION OF OUR OWN ITEM AND SUBMITTED FRIENDLY DRAFT RESOLUTION TO ENSURE BALANCED DEBATE SINCE ACTION OF OTHER SIDE HAD MADE DEBATE VIRTUALLY UNAVOIDABLE. (TEXTS OF FRIENDLY DRAFT RES AND EXPLANATORY MEMORANDUM BEING SENT SEPTELS; FRENCH AND SPANISH TRANSLATIONS WILL BE SENT SHORTLY.)

2. IN GENERAL DISCUSSIONS WITH HOST GOVERNMENTS ON UNGA ISSUES PER REFTELS A AND B, ACTION ADDRESSEES ARE AUTHORIZED TO MAKE LOW-KEY PRESENTATION OF US VIEWS TAKING INTO ACCOUNT CHANGED SITUATION OUTLINED ABOVE AND DRAWING ON FOLLOWING BACKGROUND. YOU SHOULD NOT RPT NOT,

HOWEVER, MAKE HIGH-LEVEL OR SPECIAL APPROACHES ON THIS SUBJECT PENDING FURTHER INSTRUCTIONS, SINCE A NEW YORK WORKING GROUP ON KOREA NOW DETERMINING WHICH OF ITS MEMBERS SHOULD LEAD LOBBYING EFFORT IN WHICH COUNTRIES. END SUMMARY.

- 3. BACKGROUND: AT 28TH GA CONSENSUS STATEMENT ON KOREA WAS AGREED TO WITHOUT VOTE WHICH: (A) ANNOUNCED THAT NEITHER OF DRAFT RESES SPONSORED BY FRIENDS OF SOUTH AND NORTH KOREA WOULD BE PUT TO VOTE; (B) URGED CONTINUATION OF SOUTH-NORTH DIALOGUE; AND (C) DECIDED TO DISSOLVE UN COMMISSION FOR UNIFICATION AND REHABILITATION OF KOREA (UNCURK). CONSENSUS STATEMENT MADE NO RPT NO REFERENCE TO UN MEMBERSHIP FOR BOTH KOREAS (AN ELEMENT IN 1973 FRIENDLY DRAFT RES); IT ALSO SAID NOTHING ABOUT DISSOLVING UN COMMAND (UNC) OR WITHDRAWING FOREIGN TROOPS FROM SOUTH KOREA AS DEMANDED BY LAST YEAR'S HOSTILE RES.
- 4. GIVEN CONSENSUS OUTCOME AND OUR EXPRESSED READINESS TO CONSIDER ALTERNATIVE ARRANGEMENTS TO THE UNC, PROVIDED OTHER ELEMENTS OF THE KOREAN ARMISTICE AGREEMENT REMAIN INTACT, US HOPED THERE WOULD BE NO DEBATE ON KOREA THIS YEAR. ON AUGUST 16, HOWEVER, ALGERIA AND OTHERS REQUESTED INSCRIPTION OF ITEM ENTITLED "WITHDRAWAL OF ALL FOREIGN FORCES STATIONED IN SOUTH KOREA CONFIDENTIAL

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UNDER FLAG OF UN." REQUEST NOW HAS 34 COSPONSORS (LIST OF COUNTRIES SENT POSTS BY STATE 190017).

5. IN VIEW THIS ACTION BY OTHER SIDE, US AND OTHER FRIENDS OF SOUTH KOREA ON SEPTEMBER 3 DECIDED THAT FOR TACTICAL PURPOSES IT ESSENTIAL INSCRIBE OUR OWN ITEM AND SUBMITTED FRIENDLY DRAFT RESOLUTION. (FYI. OTHER COSPONSORS ARE UK, NETHERLANDS, JAPAN, NEW ZEALAND, THAILAND AND PHILIPPINES, BUT WE EXPECT SEVERAL ADDITIONAL COUNTRIES TO SIGN ON. END FYI.) WHILE WE INSCRIBED ITEM AND RESOLUTION IN ORDER TO MAKE OUR POSITION ON ISSUE CLEAR TO UN MEMBERS AND TO ENSURE THAT DEBATE WOULD BE BALANCED, IF OTHER SIDE SHOULD CONCLUDE THAT IT DOES NOT RPT NOT WISH TO PROCEED WITH A DEBATE, WE WOULD BE HAPPY TO SEE IT DEFERRED. IF DEBATE TAKES PLACE WE HOPE IT WILL NOT DEGENERATE INTO ACRIMONIOUS EXCHANGE HINDERING PROCESS OF REDUCING TENSIONS ON THE PENINSULA.

- 6. FRIENDLY DRAFT RES: FRIENDLY DRAFT RES IS STRAIGHT-FORWARD IN NATURE AND CONCILIATORY IN TONE. IN FIRST OPERATIVE PARA IT ENDORSES THE 28TH GA CONSENSUS AND URGES CONTINUATION OF SOUTH-NORTH DIALOGUE. IN SECOND OPERATIVE PARA IT EXPRESSES HOPE THAT SECURITY COUNCIL WILL IN DUE COURSE GIVE CONSIDERATION, IN CONSULTATION WITH PARTIES DIRECTLY CONCERNED, TO THOSE ASPECTS OF KOREAN QUESTION, INCLUDING FUTURE OF UNC, WHICH FALL WITHIN SC'S RESPONSIBILITY. UNLIKE LAST YEAR, RES DOES NOT RPT NOT REFER TO CONCURRENT UN MEMBERSHIP FOR BOTH KOREAS. THIS IS EFFORT TO ACCOMMODATE VIEWS OF OTHER SIDE. GIVEN NORTH KOREA'S UNWILLINGNESS TO JOIN WITH SOUTH IN ENTERING UN DESPITE MEMBERSHIP OF BOTH IN VARIOUS UN SPECIALIZED AGENCIES. HOPE IS THAT NORTH WILL RECONSIDER THIS ILLOGICAL POSITION, BUT FRIENDLY COSPONSORS WILL NOT RPT NOT PRESS THE ISSUE AT THIS TIME.
- 7. HOSTILE RES: NORTH KOREA'S FRIENDS AGAIN EXPECTED TO PROPOSE IN GA DISBANDMENT OF UN COMMAND AND WITH-DRAWAL OF FOREIGN FORCES STATIONED IN SOUTH KOREA, BUT HAVE NOT YET DONE SO. (UNC IS CREATURE OF SECURITY COUNCIL, NOT GA, BUT ADVERSE VOTE IN GA WOULD HAVE SERIOUS POLITICAL IMPACT.) YOU WILL RECALL UNC WAS CREATED CONFIDENTIAL

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PURSUANT TO SECURITY COUNCIL RES OF JULY 7, 1950, AFTER NORTH KOREA'S ATTACK ON SOUTH; SC REQUESTED UN MEMBERS PROVIDING MILITARY FORCES AND OTHER ASSISTANCE PURSUANT TO EARLIER SC RESOLUTIONS TO MAKE SUCH FORCES AVAILABLE TO "UNIFIED COMMAND UNDER US" AND REQUESTED US TO DE-SIGNATE COMMANDER OF SUCH FORCES; COMMAND, TOGETHER WITH NORTH KOREAN ARMY AND PRC PEOPLES VOLUNTEERS, IS A SIGNATORY TO THE KOREAN ARMISTICE AGREEMENT OF AUGUST 7, 1953: THE ROK IS NOT A SIGNATORY. ROK'S SUPPORTERS WILL VIGOROUSLY OPPOSE ANY RESOLUTION WHICH SEEKS DISSOLU-TION OF UNC IN ABSENCE OF ALTERNATIVE ARRANGEMENTS FOR MAINTENANCE OF ARMISTICE AGREEMENT. UNC, AS ONLY NON-COMMUNIST SIGNATORY, IS RESPONSIBLE NOT ONLY FOR MAIN-TENANCE OF AGREEMENT WITH THE NORTH BUT ALSO FOR COMPLEX OF ARRANGEMENTS CONNECTED THEREWITH WHICH HAVE BEEN FOUNDATION OF CEASEFIRE AND RELATIVE STABILITY ON PENINSULA FOR TWO DECADES. PREMATURE OR PRECIPITOUS MOVE BY GA ON UNC WHICH DID NOT HAVE AGREEMENTS OF ALL PARTIES COULD IMPAIR POLITICAL VALIDITY OF ARMISTICE AGREEMENT AND THUS JEOPARDIZE RATHER THAN ENHANCE SECU-RITY SITUATION AND PROCESS OF DETENTE.

8. MOREOVER, FACT IS THAT UNC ESTABLISHED BY SECURITY COUNCIL; UNGA RESOLUTION RECOMMENDING ITS DISSOLUTION WOULD BE WITHOUT LEGAL EFFECT. ALSO IMPORTANT TO NOTE IS FACT THAT US TROOPS STATIONED IN ROK PURSUANT TO 1954

BILATERAL TREATY AND ARE NOT RPT NOT PART OF UNC DESPITE MISIMPRESSION TO THIS EFFECT ON PART OF MANY COUNTRIES. IN SUM, GA RES CALLING FOR DISSOLUTION UNC WOULD BE UNSETTLING GESTURE WITHOUT PRACTICAL OR CONSTRUCTIVE EFFECT. WE ARE WILLING TO CONSIDER ALTERNATIVE ARRANGEMENTS TO THE UNC, AS FRIENDLY DRAFT RES DEMONSTRATES.

WE STRONGLY OPPOSE UNC'S DISSOLUTION BEFORE SUCH ARRANGE-MENTS HAVE BEEN MADE.

- 9. INFO ADDRESSEES MAY DRAW ON THIS MATERIAL IN ANY TALKS INITIATED BY HOST GOVERNMENT OFFICIALS.
- 10. FYI. OUR PRIMARY OBJECTIVE IS TO PREVENT ADOPTION BY UNGA OF HOSTILE RESOLUTION. FOREGOING SHOULD BE SEEN CONFIDENTIAL CONFIDENTIAL

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AS EFFORT TO BUILD SUPPORT FOR US/ROK POSITION WHICH WILL HELP DEMONSTRATE TO NORTH KOREA'S SUPPORTERS THEY CANNOT HAVE THEIR DRAFT ADOPTED. IN SUCH CIRCUMSTANCES, OTHER SIDE MIGHT BE PERSUADED TO DROP EFFORT OR BE AMENABLE TO NON-CONTENTIOUS OUTCOME SIMILAR

TO CONSENSUS STATEMENT AT 28TH UNGA. END FYI.

11. ALL REPORTS ON THIS SUBJECT SHOULD BE SENT TO DEPT, INFO SEOUL AND USUN. KISSINGER

NOTE BY OC/T: POUCHED SUVA.

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